

Data Management and Analysis Group

Social Exclusion Data Team Workplan 2006/07



DMAG Briefing 2006/13

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Social Exclusion Data Team Workplan 2006/07

Introduction

This *Briefing* outlines the 2006/07 work programme for the Social Exclusion Data Team, based within the GLA's Data Management and Analysis Group. The report covers:

- The role of the Team
- Staffing
- Clients and stakeholder liaison
- 2006/07 priorities
- The Work Programme
 - Data supply
 - Planned data analysis
 - Longer term priorities
 - Research and publications programme

The Role of the Team

The Team is responsible for monitoring social exclusion indicators for London and its geographic subdivisions (mainly *London Plan* sub-regions, boroughs and wards) using a range of data sources most of which are provided by the Office for National Statistics (ONS) or the Department for Work and Pensions (DWP). The interpretation of the trends in labour force participation, unemployment, benefits take-up and a range of deprivation indices helps to inform social inclusion policy development in London and the boroughs. The team's analytical work is also designed to identify those Londoners most likely to suffer disadvantage and exclusion, and to ensure effective implementation and monitoring of policies.

Staffing

Following budget agreement to a permanent additional half-time post from May 2006, the Social Exclusion Data Team has two and a half full-time equivalent Senior Research and Statistical Analysts, as well as part of the time of the Demographic Consultant (John Hollis), who manages both the Demography Team and the Social Exclusion Data Team.

Rachel Leaser works half time and has particular responsibility for government and other survey data as well as specialising on income data, the 2001 Census, household analyses and deprivation indices.

Lorna Spence is responsible for analyses of the Annual Population Survey and the Labour Force Survey as well as maintaining the monthly unemployment claimant count model and working with the 2001 Census.

Lovedeep Vaid is responsible for benefits and small area income data and also works on deprivation indices. He has a particular responsibility to support the *Case for London* project.

Clients and Stakeholder Liaison

The Team's main clients may be segmented as follows:

- The Mayor's Office – for support on producing the evidence base for strategies and policy development
- The GLA Directorates, particularly in relation to:
 - providing data analysis to support policy research on social inclusion issues
 - provision and development of monitoring data to assess GLA strategies
 - this includes work for and with GLA Economics
- Other teams in the Data Management and Analysis Group – particularly support for demography projects
- The Greater London Assembly
- The Functional Bodies, particularly the London Development Agency
- The London boroughs and the Association of London Government
- The London Health Observatory

Academics, the media, the voluntary sector and various businesses working on public sector projects often seek the work and advice of the Team.

The Team has close working relationships with the Office for National Statistics, the Department for Work and Pensions, the ODPM Neighbourhood Renewal Unit and the ESRC Data Archive on data and analysis of social exclusion in London.

The Team holds regular meetings of the Social Exclusion Data Users Group, which includes representatives from the client groups mentioned above, including all London boroughs. SEDUG not only discusses the Team's work but is also a forum for sharing information about data developments and details of new and emerging analyses being carried out by local and central government.

Most of the Team's work, including the monthly claimant count model, is made available on the GLA Social Exclusion Extranet and is published as *DMAG Briefings* and *DMAG Updates*.

As part of the role of analysing and reporting on the circumstances of London's population, members of the Team represent London-wide interests on the following forums:

- CLIP Labour Market Statistics Subgroup
- CLIP Deprivation Subgroup
- GLA-ONS Labour Market Statistics Forum
- ONS Methods Advisory Committee

The meetings of these groups, together with other ad-hoc meetings, enable the GLA to put London's case to government for better statistics and better access to government data. They also maintain the GLA's high national profile in the analysis of such data. Team members also attend a number other internal GLA forums, including the Demography Liaison Group and the Census User Group.

Much of the Team's work is developed through the Social Statistics Group (SSG), each monthly meeting of which is attended by at least one member of the Team. The SSG is

run by the Mayor's Social Inclusion policy advisor and reports to the Mayor's Social Inclusion and Health Policy Team (SIHPT). John Hollis is a member of the SIHPT. This year part of the work programme will be to produce analyses in support of the *Case for London* as well as the new *London Child Poverty Commission*.

The Team also regularly works with a range of GLA staff to ensure that key GLA events are supported in terms of analytical research and key facts (eg Capital Women, Black Public Sector Workers, Rise) and in assisting others in dealing with external requests for social exclusion information.

The field of research into social exclusion issues is a growing one with more academic, government and private organisations active in the field. The Team already works closely and cooperatively with ONS and DWP. Should time constraints allow the Team is willing to participate in joint agency working to help in forging future data and analysis alliances. Such work may, in time, extend to limited contract working, but it is unlikely that sufficient resources will be available to achieve this in 2006/07.

2006/07 Priorities

During 2006/07 the main priorities of the Team will be to prepare a range of analyses of new government and other data relevant to social exclusion/inclusion issues in London. As far as possible these analyses will look at subdivisions within London and make comparisons with other parts of the UK. All analysis will seek to identify and profile those Londoners most at risk of exclusion and, as a matter of course, data for key equalities groups are included in all social exclusion analyses wherever data allows.

The Team will provide data and expertise on relevant topics for the GLA family, the London boroughs and others.

Specific items will include:

- To produce analyses in support of the *Case for London* as well as the new *London Child Poverty Commission*.
- To provide alerting and data services to the GLA family, the London boroughs and others on new data produced by central government and other agencies relevant to the economic and social circumstances of Londoners. This will be done using *DMAG Briefings*, *DMAG Updates*, the GLA Social Exclusion Extranet and the Social Exclusion Data Users Group.
- To ensure that the Social Exclusion Extranet is updated regularly to accommodate all new analyses and the Team's *Briefings* and *Updates*.
- To hold three meetings of the Social Exclusion Data Users Group and other ad hoc meetings as may be necessary.
- To represent the GLA family and London boroughs at meetings with data providers, eg ONS and DWP, to ensure London's requirements and concerns are understood and, as far as possible, met.
- To respond to consultations relating to the future supply of relevant data.

The Work Programme

This section sets out the planned timetable of work through 2006/07 required to meet the team's objectives and the needs of key stakeholders. However, in the field of social exclusion analysis and the development of social policies to combat problems and improve the lives of Londoners, unexpected issues and events will almost certainly arise that deflect the Team from the planned programme in order to meet revised objectives, particularly from the Mayor's Office. This programme must therefore be considered as indicative and is more speculative in terms of reports planned for later in 2006 and during early 2007.

Data Supply

The planned programme of work is critically dependent upon the availability of the data supplied mainly by ONS but also by other government departments and other organisation. Table 1 outlines the key data that should be made available during 2006, that underpins the team's planned analysis and research.

Data Analysis

A range of analysis is planned across four key areas:

- Benefits receipt
- Income and deprivation indices
- Labour market
- Other social surveys

Benefits Receipt

Benefits data provide a useful insight into social exclusion in London by providing proxy measures of unemployment, low pay, relative poverty, disability and ill health. Importantly, DWP data are some of the few inter-censal sources of data on patterns of relative poverty across small areas (Super Output Areas). The Team has a major project underway which seeks to analyse the data for London. The project is in two stages:

- Part 1: A modular analysis of receipt data for each benefit (including tax credits) to be published in DMAG *Briefings* and on the website. Four reports were published in 2005/06 and two more are planned for Spring 2006.
- Part 2: Production of a major report on benefits receipt in London. This report will be a joint report with the Policy Support Unit and the Housing and Homelessness Unit bringing together the key findings of the data analysis with relevant policy issues. The report is due to be published by Summer 2006

The analysis will explore patterns of receipt within London; benchmark London against other regions and, importantly, will identify groups vulnerable to exclusion who live in benefit-receiving families. To inform the work of the *London Child Poverty Commission*, all analysis will examine the circumstances of children living in benefit-receiving households and the position of lone parents on benefit, where feasible. Data on children in benefits households over time will also be incorporated in a planned report on child poverty indicators.

Table 1 Social Exclusion Data expected during 2006

| Data | Provider | Timing | Comments |
|---|-----------------|--------------------------------|---|
| Benefits | | | |
| Income support | DWP | Quarterly/Annual | All DWP data is available quarterly at regional and LA level. Small area data is available annually for certain benefits. |
| Jobseekers Allowance | DWP | Quarterly/Annual | |
| Incapacity benefit | DWP | Quarterly/Annual | |
| Attendance Allowance | DWP | Quarterly/Annual | |
| Disability Living Allowance | DWP | Quarterly/Annual | |
| Tax Credits | HMRC | Quarterly | |
| Housing Benefit | DWP | Quarterly | |
| Council Tax Benefits | DWP | Quarterly | |
| Children in benefit households | DWP | Quarterly | |
| Income and Deprivation | | | |
| Households Below Average Income 2004-05 | DWP | Annual (March 06) | Datasets obtained directly from DWP by special agreement |
| Family Resources Survey 2004-05 | DWP | Annual (March 06) | |
| Paycheck household income data 2005 | CACI | Autumn 2006 | |
| Small area household income data | ONS | 2006 | Revisions/enhancements |
| Indices of Multiple Deprivation | ODPM | - | If produced or revised |
| Labour Market | | | |
| Annual Population Survey | ONS | Quarterly (for last 12 months) | Restricted dataset (special licence) |
| Labour Force Survey Quarterly | ONS | Quarterly | Plus monthly estimates |
| Labour Force Survey Household dataset | ONS | Bi-annual | January/July |
| Annual Population Survey Household dataset | ONS | Not yet decided | New dataset expected late 2006 |
| Claimant count | ONS | Monthly | Input to GLA model |
| 2001 Census | | | |
| Commissioned Tables | ONS | Expected early 2006 | Special tables on families and work |
| Exploration of data from other Social Surveys | | | |
| Families and Children Survey, 2002 Work-Life Balance Survey, 2003 National Adult Learning Survey, 2001 and 2002 English Longitudinal Study of Aging, 2002 Health Survey of England, 2003 National Travel Survey, 2003 British Crime Survey, 2002/03 Youth Cohort Study, 2000-02 Survey of English Housing, 2004/05 British Social Attitudes Survey, 2003 | NatCen | 2006 | Key tables commissioned from the National Centre for Research |

Income and Deprivation Indices

Data about household income is used by the government to set child poverty targets and the team has a regular programme of analysis in place to produce benchmarking data for London. The work programme for 2006 will include analysis of the Households Below Average Income (HBAI) data for 2004/05, the data from which were received in March 2006. *DMAG Update 2006/07* summarised the headline data as soon as it was released in early March. In depth analysis is planned using the HBAI datasets and will focus on children living below the poverty line. The results will be incorporated in the planned report on child poverty indicators.

The Team will also analyse modelled small area income estimates for London – equivalised and unequivalised¹. ONS and CACI (a private supplier) provide these data and in 2005, the team analysed both series as they each have distinct features. Analysis in 2006 will concentrate on CACI data, which will be updated, but will also consider ONS data if it is revised or re-released.

The Team analyses deprivation indices for London and the latest data were the ODPM 2004 Indices of Deprivation. No new indices are expected during 2006, but if any revisions to ID2004 take place or consultations on new indices commence, the Team will be involved. A 'reference' *Briefing* is being planned that will detail what different deprivation indices have said about the geography of poverty across London over the years. The report will update earlier work in the *London Divided* report by incorporating analysis of the most recently produced index (ID2004). This will help deal with the many requests the Team receives on this issue.

Labour Market

The Team regularly analyses data on labour market participation in London and work includes profiling of groups most likely to be excluded from the labour market as well as considering the employment patterns of those active in the labour market. The Team uses various sources of labour market data including the recently introduced Annual Population Survey (APS), which the GLA has secured under special licence from the ONS.

The APS replaces the *Annual local area Labour Force Survey* dataset and data are now available quarterly. The Team also continues to use Quarterly Labour Force Survey datasets (particularly household level datasets), which underpin the APS and are available separately. These are all large surveys that provide a wide range of data on the scale and nature of labour market participation of Londoners at both the individual and household level. Where survey data cannot provide the detail required the Team continues to draw on 2001 Census or administrative data. In 2006, various labour market projects are planned using these sources. These include:

¹ Equivalised income data takes account of household size and composition when comparing household income between areas. These data consider the amount of money different sized families need to obtain the same standard of living and provide a better like for like comparison of income data between different areas.

- **Equalities and the Labour Market**

Key analysis of groups facing labour market disadvantage and exclusion. The work will include short *Briefings* on women and disabled people. The DMAG Census Team is planning similar work on ethnic groups.

- **Parents and Work in London**

The Team also has a major project underway which explores the relationship between parenthood and labour market outcomes of Londoners. Stage 1 of the work has used the Annual Population Survey 2004 to explore how family status impacts on employment rates of Londoners. This work was published in early 2006 as a *DMAG Briefing*.

Stage 2 will focus on ethnicity, parenthood and work, and will be based on specially commissioned 2001 Census tables which allow more detailed analysis by ethnic group than the APS. This work is planned for Summer 2006 and will inform the work of the *London Child Poverty Commission*.

- **Child Poverty (labour market monitoring)**

The team will also be commissioning time series data from ONS, which will explore trends in parenting and work. These will be incorporated in an annual monitoring report on child poverty indicators.

- **Monthly Claimant Count**

The claimant count measures the number of people claiming Jobseeker's Allowance and is a subset of the unemployed. These data are widely used by the GLA, London Boroughs and other partner agencies as they are the only labour market data available on a monthly basis for small areas and are widely used for local area monitoring. The Social Exclusion and Demography Teams maintain a model that generates claimant count rates by age and ward for London every month. These data are made available on the extranet the day the data are released. During 2006, the Team plans to: revise the model to ensure the labour force base is in line with the latest demographic data, produce a guidance *Briefing* about the model, run the model each month and ensure timely dissemination.

As well as project work, the Team will be providing a range of labour market data for monitoring purposes within the GLA throughout the year (eg *London Plan* monitoring, sustainability indicators, workforce monitoring and GLA best value indicators).

Other surveys and analysis

Each year, the Team explores new data that may provide insight into social exclusion issues in London. In 2005, the GLA commissioned the National Centre for Research to produce London analysis from various social surveys (see Table 1) and the full data should become available during 2006. The team will assess data emerging from each survey and will summarise key findings via *DMAG Briefings*. The two surveys relevant to the work of the *London Child Poverty Commission* have been prioritised for consideration during 2006. These are the Families and Children Survey and the Work-Life Balance Survey. The remaining surveys will be covered later during 2006/07 when time allows.

Requests and reference publications

As well as project work the Team deals with a wide range of enquiries and ad hoc requests for analysis. To help deal with these the Team is planning to produce a range of 'factsheet' type documents that will summarise data on key poverty indicators for London. These data will be worked up on a modular basis as online documents and then later combined into a *Briefing*. Factsheets on child poverty issues may be prioritised to meet the needs of the *London Child Poverty Commission*.

Longer Term Priorities

In 2007, as well as updating regular data series, a number of potential projects and issues are beginning to emerge which are likely to form part of the work programme. These include:

- **Households and Families**
During 2005, the Team explored new analytical methods with regard to household and family level analysis. This has enabled a better understanding of the circumstances of London's parents and children. The Team plans to continue exploring new data in this area. A potential new dataset that ONS are working on is a household version of the Annual Population Survey. If this project is successful, the GLA hopes to obtain access to this data and develop existing research on parenthood and work.
- **Trend Analysis and Monitoring**
Given that the Team has only been in place (in its current form) for a few years, most work to date has focused on establishing baseline data about Londoners. The Team has also spent considerable time in setting up new systems and negotiating access to various ONS and DWP data. In 2007, the Team hopes to build on this by exploring trend data for London, more particularly in the area of labour market participation and child poverty.

Research and Publications Programme

The team has published the following *DMAG Briefings* and *Updates* since the beginning of 2006:

- Benefits Data for London: No 4 Housing and Council Tax Credits
- Parents and Work in London
- Claimant Count Model 2006
- Claimant groups by Type and Benefit
- Poverty Figures for London 2004/05 (HBAI headlines)

The Team is planning to publish the following *DMAG Briefings* and reports during 2006/07:

- Benefits Data for London: No 5 Pension Benefits (Spring)
- Benefits Data for London: No 6 Tax Credits (Spring)
- Benefits in London – a joint report with the GLA Policy Support Unit and the Housing and Homelessness Unit that brings together the main features of the recent series of reports on benefits and places the data in a policy context

- Households, Families and the Labour Market – an analysis of commissioned tables from the 2001 Census as well as the Samples of Anonymised Records (Spring)
- Equalities and the Labour Market - a series of short Briefings showing key facts about groups of Londoners facing labour market disadvantage and exclusion, based on data from the Annual Population Survey
- Child Poverty – a key facts monitoring report summarising trend data on children in low income households and also the labour market position of parents in London (Summer)
- HBAI 2004/05 – detailed analysis on child poverty for the London Child Poverty Commission (Summer)
- Families and Children – an analysis of NatCen survey data (Summer)
- ‘London Divided’ – a reference document to update part of the earlier publication to show the geography of poverty in London based upon a range of deprivation indicators (Autumn)
- Poverty Indicators in London – a series of ‘Key Facts’ summarising available data (Autumn)
- Work-Life Balance – an analysis of NatCen survey data (Winter)
- Model-based Income Estimates 2005/06 – using Paycheck data (Winter)
- Model-based Income Estimates Equivalised 2005/06 – Paycheck (Summer)
- Labour Market Trends 1985-2005 – based on LFS (Winter/Spring)

A range of *Updates* will report on new data from ONS and others.

New data on benefits and poverty indicators will be added to the Social Exclusion Extranet site and be linked to the appropriate reports.

Appendix: Social Exclusion Data Team Publications in 2005/06

Briefings

| | |
|---------|--|
| 2005/01 | Country of Birth and Labour Market Outcomes |
| 2005/05 | Indices of Deprivation 2004: Ward Analysis |
| 2005/07 | Claimant Count Model: Technical Note (with Social Exclusion Team) |
| 2005/14 | Guide to Accessing the LHS at the ESRC Data Archive |
| 2005/20 | Benefits Data for London: No 1 Income Support |
| 2005/22 | Workless Households in London |
| 2005/28 | Benefits Data for London: No 2 Incapacity Benefits and Severe Disability Allowance |
| 2005/29 | Paycheck 2005: An analysis of household income data for London |
| 2005/34 | Introducing the Annual Population Survey |
| 2005/35 | Trends in Household Worklessness in London |
| 2005/37 | Benefits Data for London: No 3 Children in Benefit Claiming Families |
| 2005/42 | Model-based Income Statistics (2001/02) |
| 2006/06 | Parents and Work in London |
| 2006/07 | Claimant Count Model, 2006 |
| 2006/09 | Benefits Data for London: No 4 Housing and Council Tax Benefits |

Updates

| | |
|---------|---|
| 2005/03 | Time Taken to Travel to Work (Autumn 2003) |
| 2005/06 | Benefit Claimants by London Borough |
| 2005/07 | Occupancy Rates for the London Healthy Urban Development Unit |
| 2005/14 | Income Deprivation Affecting Children and Older People |
| 2006/06 | Claimant Groups by Type and Benefit |
| 2006/07 | Poverty Figures for London 2004-05 |

Regular Briefings from the GLA Data Management and Analysis Group

Recent DMAG Briefings:

| | | |
|--------------|--|--|
| DMAG 2005/8 | The National and London Pupil Datasets | David Ewens |
| DMAG 2005/9 | Borough Fertility Rates 2000-02 | John Hollis/ Georgia Hay |
| DMAG 2005/10 | Borough Life Tables 2000-02 | John Hollis/ Georgia Hay |
| DMAG 2005/11 | Demography Team Workplan 2005-06 | John Hollis |
| DMAG 2005/12 | Ethnic Diversity Indices | Baljit Bains |
| DMAG 2005/13 | London Borough and Sub-Regional Demographic Profiles (2003) | Georgia Hay |
| DMAG 2005/14 | Guide to accessing the LHS at the ESRC Data Archive | Lovedeep Vaid |
| DMAG 2005/15 | GLA Ward Population Projection Manual | Georgia Hay |
| DMAG 2005/16 | Income Poverty in London: 2003/04 | Lovedeep Vaid |
| DMAG 2005/17 | Focus on London's Demography | John Hollis |
| DMAG 2005/18 | Census Information Note 2005-1 | Eileen Howes |
| DMAG 2005/19 | 2001 Census: London Country of Birth Profiles – The Arab League | Giorgio Finella |
| DMAG 2005/20 | Benefits Data for London: No 1 Income Support | Lovedeep Vaid |
| DMAG 2005/21 | Transgenerational Ethnicity | Baljit Bains/John Hollis/Vicky Clarke |
| DMAG 2005/22 | Workless Households in London | Lorna Spence |
| DMAG 2005/23 | 2001 Census Economic Activity Rates | Georgia Hay |
| DMAG 2005/24 | Ward Risks of Population Change | John Hollis |
| DMAG 2005/25 | Child Yield | John Hollis |
| DMAG 2005/26 | Religious Diversity Indices | Baljit Bains |
| DMAG 2005/27 | ONS Mid-2004 Population Estimates | Georgia Hay |
| DMAG 2005/28 | Benefits Data for London: No 2 Incapacity Benefits and Severe Disability Allowance | Lovedeep Vaid |
| DMAG 2005/29 | Paycheck 2005: An analysis of Household Income Data for London | Lovedeep Vaid |
| DMAG 2005/30 | 2001 Census: The migration patterns of London's ethnic groups | Marian Mackintosh |
| DMAG 2005/32 | Moving Home and Changing School | David Ewens |
| DMAG 2005/33 | GLA 2005 Round Interim Demographic Projections | John Hollis/ Georgia Hay |
| DMAG 2005/34 | Introducing the Annual Population Survey | Lorna Spence |
| DMAG 2005/35 | Trends in Household Worklessness in London | Lorna Spence |
| DMAG 2005/36 | Options: Improving the Evidence Base for School Places Planning | David Ewens |
| DMAG 2005/37 | Benefits Data for London: No 3 Children in Benefit Claiming Families | Lovedeep Vaid |
| DMAG 2005/38 | Patterns of Ethnic Segregation in London | Baljit Bains |
| DMAG 2005/39 | London's changing population | Eileen Howes |
| DMAG 2005/40 | GLA 2005 Round Interim Ward Population Projections | Georgia Hay |
| DMAG 2005/41 | Statistics of Schools in London: Key Facts 2001-2005 | Karen Osborne |
| DMAG 2005/42 | Model-based income estimates (2001/02) | Lovedeep Vaid |
| DMAG 2005/43 | Census Information Note 2005-2 | Gareth Piggott |
| DMAG 2005/44 | 2001 Census: London County Report | Gareth Piggott |
| DMAG 2005/45 | Greater London Demographic Review 2004 | Demography Team |
| DMAG 2006/1 | Census Information Note 2006-1 | Eileen Howes |
| DMAG 2006/2 | Simpson's diversity indices for wards 1991 and 2001 | Gareth Piggott |
| DMAG 2006/3 | 2001 Census: The health of a diverse population | Gareth Piggott |
| DMAG 2006/5 | GLA Resident Labour Force Projections | John Hollis |
| DMAG 2006/6 | Parents and Work in London | Lorna Spence |
| DMAG 2006/7 | Claimant Count Model: Technical Note 2006 | Lorna Spence |
| DMAG 2006/8 | Demography Team Workplan 2006-07 | John Hollis |
| DMAG 2006/9 | Benefits Data for London: No 4 Housing and Council Tax Benefits | Lovedeep Vaid |
| DMAG 2006/10 | Household Representative Rates: Technical Report | Georgia Hay |
| DMAG 2006/11 | Borough and Sub-regional Demographic Profiles 2006 | Georgia Hay |
| DMAG 2006/12 | Interim Household Projections | John Hollis/ Georgia Hay |

A full list of DMAG Briefings is available to internal customers through the GLA Intranet; otherwise please contact dmag.info@london.gov.uk A CD containing PDF versions of the Briefings, or hard copies, can be provided.

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