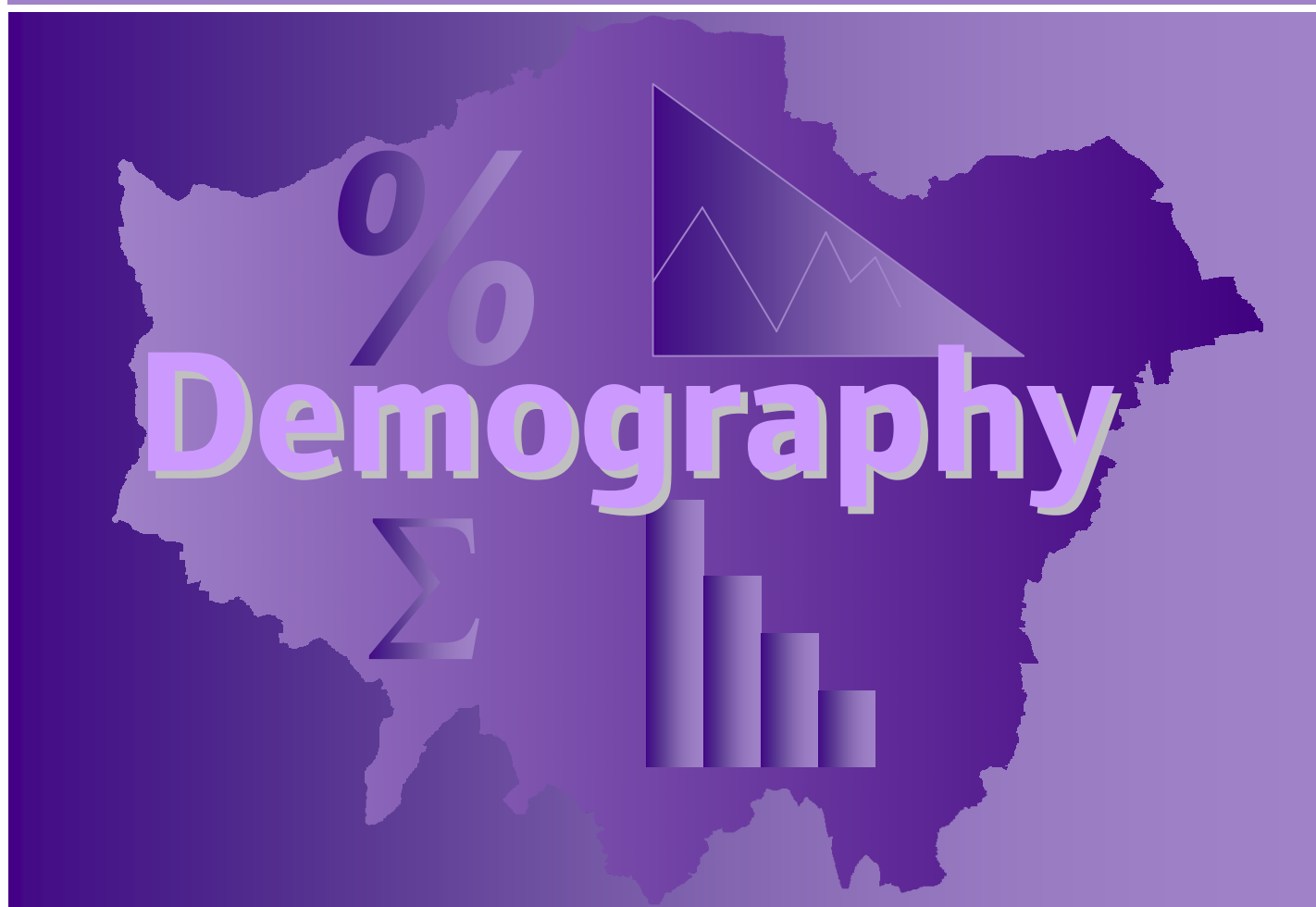


## Data Management and Analysis Group

### Demography Team Workplan 2009/10



# DMAG Briefing 2009-09

September 2009

## Demography Team Workplan 2009/10

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ISBN 1479-7879



# Demography Team Workplan 2009/10

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# Demography Team Workplan 2009/10

## Introduction

The publication of this year's workplan has been delayed by the Organising for Delivery (OfD) agenda. The GLA Demography Team has been part of the Data Management and Analysis Group (DMAG) within the Communities and Intelligence Directorate. As a result of OfD it will become part of the Intelligence Unit reporting to the Assistant Director of Intelligence.

The Demography Team has four posts:

- Demographic Consultant - **John Hollis** – who leads the Demography Team and also manages the Education and Social Exclusion Data Teams.
- Senior Research and Statistical Analyst (Ethnic Demographer) – **Baljit Bains** – who specialises in ethnic demography, particularly ethnic group projections, and deputises for the demographic consultant. Baljit will be returning from maternity leave in October 2009.
- Research and Statistical Analyst (Demography) – **Jessica Chamberlain** – who is responsible for running demographic projections, data holdings, the Demography Extranet and client liaison.
- Research and Statistical Analyst (Ethnic Demography and Health) – **Ed Klodawski** – who is responsible for implementing developments to the ethnic group projections model and analysis of data with an ethnic dimension. This post is shared with the London Health Observatory.

GLA Demography's main clients may be segmented as follows:

- Mayor's Office – for support for strategies
- London Plan Team – specific involvement providing demographic analysis and projections for the *London Plan* as well as regular monitoring
- *Equalities Team*
- *Policy Support Unit*
- GLA Economics
- Other teams in the Intelligence Unit – particularly support for the Social Exclusion Data Team (Claimant Count Model) and the Education Team (School Rolls Project)
- GLA Directorates
- Greater London Assembly
- Functional Bodies
- London Boroughs and London Councils
- London Health Observatory, NHS London and health authorities and PCTs within London
- Learning and Skills Council

Academics, the media, the voluntary sector and various businesses working on public sector projects seek the work and advice of the Team.

GLA Demography has close two-way relationships with the Office for National Statistics (ONS), Communities and Local Government (CLG) and the Government Office for London (GOL) on matters involving London's demography, particularly as regards data supply and quality assurance. It has also been involved in the work of the new UK Statistics Authority in regard to improving migration information. These relationships will be extended through 2009/10.

The Team is responsible for monitoring demographic change within London, using a range of data sources, most of which are provided by ONS and CLG.

The interpretation of the trends in fertility, mortality, marital status, migration, household formation and labour force participation leads to regular projections at borough and ward level as follows:

- Borough population by age and gender, households by type, labour force by age and gender, and ethnic groups
- Ward population by age and gender, households and labour force by Age and gender

During 2009/10 it is planned to build on initial research in order to extend the ethnic group projections for London to cover households, by type and by the ethnicity of the 'household representative', and to refine earlier projections of the resident labour force by ethnic group. It is also proposed to develop methods to provide indicative projections of the subgroups of the White population.

The Team holds regular meetings of the Demography Liaison Group (DLG), which includes representatives from the client groups mentioned above, including all London boroughs. The DLG discusses the Team's work, which is made available on the GLA Demography Extranet and published as *DMAG Briefings* and *DMAG Updates* as well as other publications linked to the *London Plan*.

As part of the role of analysing and reporting on London's demography, members of GLA Demography represent London-wide interests on the following forums:

- ONS CLIP Census Advisory Group (LA Lead)
- ONS UK 2011 Census Output Working Group
- ONS CLIP Population Subgroup
- ONS National Population Projections Expert Advisory Panel
- ONS London Reference Group – for improving migration and population statistics
- CLG Household Projections Advisory Group
- London Councils' Demography and Finance Issues Group
- TfL Forecasting Group

The meetings of these groups enable the GLA to put London's case to government for better census and other demographic statistics and also help to maintain the high national and local profile of the work of GLA Demography.

The Team members also contribute to the activities of the Royal Statistical Society, the British Society for Population Studies, LARIA and BURISA. John Hollis is a member of

the ONS Specialist List of External Experts, with special reference to household/family formation and population projections.

The Team continues to be closely involved with the GLA *New Migrant Databank* project. Following the recommendations of the University of Leeds report that was published by the GLA in September 2006 as *Estimating London's New Migrant Population*, GLA Demography has been working with colleagues in the Social Inclusion Unit as part of a wide-ranging consortium to steer the development of a pilot databank. In 2007 the Team was asked to review a proposal to the ESRC Understanding Population Trends and Processes (UPTAP) programme by University of Leeds to develop a national migration databank as part of a wider project on local area ethnic group population projections.

The Leeds funding bid was approved and work started in the Autumn 2007. John Hollis chairs the stakeholder group of the project and the first stakeholder meeting was held at City Hall in December 2008.

The Team has also been involved in support and advice for a number of other UPTAP projects, mainly in the field of ethnic demography. GLA has hosted national meetings focussing on the results of these projects.

## 2009/10 Priorities

During 2009/10 the main priorities of GLA Demography will be to prepare a range of projections at various levels, and to provide data and expertise on all aspects of the demography of London for the GLA family, the London boroughs and others.

Specific items for 2009/10 will include:

- To support the GLA-wide work on **developing and monitoring the *London Plan*** by the production of a range of demographic projections and supporting documentation. Special projections will be prepared in Summer 2009 using the unpublished results of the 2009 *London Housing Capacity Study*. These will be used in the Consultation Draft of the *London Plan* that is due to be published in Autumn 2009. An Examination in Public is to be held in Summer 2010.
- Improvements to the scope of the GLA **ethnic group projections** as outlined above.
- Preparation of chapters for ***Focus on London 2009*** on demography and diversity.
- To prepare the **2009 round of GLA demographic projections** in the Autumn 2009 as follows:
  - Borough level population projections by age and gender utilising the London Development Database, the 2009 *London Housing Capacity Study*, trends in fertility and mortality, and data on migration affecting London up to the end of 2008. Inputs on future fertility, survival and migration trends will be drawn from the ONS 2008-based population projections for England, which are to be published in October 2009.
  - Borough level household projections by type, consistent with the population projections, incorporating structural change relating to marital status and household representative rates by age and gender, as developed within the CLG 2006-based household projections, which were published in March 2009.
  - Borough level resident labour force projections by age and gender, consistent with the population projections, incorporating results from the latest ONS national labour force projections relating to changing economic activity rates.
  - Ward level population and household projections linked to the borough level projections. These projections specifically support DMAG Education Team work on school rolls forecasting as well as TfL transport planning for the *London Plan* and ongoing infrastructure development.
  - Ward level labour force estimates by age and gender for mid-2010 will be prepared as bases for the 2010 claimant count model developed by the Social Exclusion Data Team.
  - Borough level ethnic group population projections by age, gender and ten ethnic groups constrained to the borough population projections. These projections should also, for the first time, include labour force projections and household projections for London as a whole.

- To **research key aspects of London's population** with special reference to migration as well as ethnic and health demography, including:
  - Refining projections of the labour force by ethnic groups.
  - Household representative rates and household projections for ethnic groups.
  - Ethnic group morbidity and disease prevalence
  - New ways of monitoring change in London's ethnic populations. As indicated earlier the Team will continue to be closely involved with the development of the GLA *New Migrant Databank* project via the University of Leeds University project.
  - The Team will also be maintaining the borough level data it has collected on international migration using data from the National Health Service, National Insurance records and the Annual Population Survey. Further statistics will be received from the Worker Registration Scheme, which has been extended to 2011.
  - Updating borough lifetables and age-specific fertility rates using vital statistics for the three calendar years 2005 to 2007. These will then be incorporated in the GLA demographic projections.

GLA Demography work will be communicated as follows:

- *DMAG Briefings and Updates* will describe new inputs to the demographic projection models as well as detailing the main results of the projections. They will also report GLA research and describe and analyse emerging national demographic datasets.
- Alerting, data and enquiry services will be provided to the GLA family, the London boroughs and others on new demographic data relevant to London produced by central government and other agencies (eg ONS mid-year population estimates, ONS projections and migration estimates). These services will also handle ad hoc enquiries relating to London's demography, including GLA 'Freedom of Information' requests from the public, the regular Responding to London service and enquiries from the media as well as Greater London Assembly and Mayoral Questions.
- The GLA Demography Extranet <https://extranet.london.gov.uk/> will be updated regularly to accommodate all new GLA projection results, new national datasets and GLA Demography's *Briefings and Updates*. The list of those with password-protected access to the Demography Extranet will be reviewed.
- The Demography Liaison Group (DLG), at which the Team's major clients come together to discuss data and issues pertinent to the demography of London, particularly with regard to influences on future trends, will meet in June, November and February. The DLG will feature major presentations on the work of the Demography Team and will include invited presentations from London boroughs, the health services, government and academia. Other ad hoc DLG meetings will be held as may be necessary to discuss, for example, London Plan projections and the consultation process for ONS subnational projections.



- GLA Demography will ensure that relevant departments and bodies within the GLA family (particularly GLA Economics, the London Plan Team and the Equalities Team) are aware of its work. Building good professional links and giving presentations at relevant meetings will encourage a better understanding of the relevance of GLA Demography to the work plans of others.

GLA Demography staff will represent the GLA family and London boroughs at meetings with data providers, eg ONS and CLG, to ensure London's requirements and concerns are understood and, as far as possible, met. These meetings will also be relevant to helping to develop the services of others.

## Data Supply

GLA Demography is critically dependent upon the availability of data supplied mainly by the Office for National Statistics (ONS) but also by other government departments and organisations. This section outlines the key data that should be made available up to the end of March 2010.

### *Office for National Statistics*

#### *ONS Population Estimates and Migration*

ONS is due to release **mid-2008 population estimates** in August 2009. As well as the estimates themselves GLA will receive full details of the analysis of population changes between mid-2007 and mid-2008. ONS is reviewing its methods of distributing student migration and international migration flows. This will mean that all the estimates for years 2002 to 2008 will be reviewed and re-issued in May 2010.

Local authority **population estimates by ethnic groups for mid-2007**. These estimates are badged as 'experimental statistics' and ONS released them in May 2009. However, longer term plans for ONS to produce its own ethnic group projections will not be advanced this year, although the University of Leeds UPTAP project is due to have a final report in Autumn 2009 on this topic. GLA Demography has been involved with ONS in methodological development and will be reporting on annual sets of ethnic group estimates as they are released or revised. GLA will be meeting ONS to discuss mutual interest in improving the services of both parties.

ONS also has the responsibility of issuing updated estimates of **national, regional and local migration**, both within the UK and to/from abroad. Migration within the UK is measured by the recorded changes of NHS patient registrations. The international migration statistics are drawn from a number of sources: the International Passenger Survey, the Labour Force Survey, Home Office records on asylum seekers and visitor switchers and data from Irish surveys. Several datasets are released regularly throughout the year relating to calendar quarters, calendar years and mid-year to mid-year periods. These data are used by ONS in the preparation of the mid-year estimates but are also valuable for local monitoring of trends. GLA Demography, in preparing the annual round of GLA population projections, also uses these data. Estimates of annual UK internal migration up to the end of September 2008 were released in May 2009 with additional quarterly data expected throughout the year. Full details of international migration at regional level for calendar year 2007 and headline national and regional data for 2008 are due in November 2009.

ONS annually makes available data on National Health Service Flag 4s. These are overseas nationals who have registered with the NHS, and have not subsequently moved to a new GP, in the mid-year to mid-year periods. During 2007 ONS started to report on these and other administrative data sources for international migration and started publishing experimental estimates of **short-term migrants** for London and the rest of England (less London). In October 2009 ONS plans to publish the first local authority level estimates of short-term migration flows relating to 2006-07.

ONS prepares a huge number of regular statistics that are not necessarily mainstream demography, but also publishes research and analysis on many demographic topics. These are usually ad hoc and the Team regularly scans the ONS website for relevant

material and publicises this to the Demography Liaison Group. **Life expectancy** is now published annually at local authority level. One further output that has emerged is **population turnover rates**. Further releases of these statistics will be reported in 2009/10.

### *ONS Population Projections*

Following the establishment in January 2006 of the National Statistics Centre for Demography, the responsibility for **national population projections** has switched from the Government Actuary's Department. The 2006-based national projections were published in Autumn 2007. GLA Demography is represented on the Expert Advisory Panel that discussed the assumptions. ONS 2008-based national projections are due to be published in October 2009. The fertility, mortality and migration assumptions relating to England were discussed by the Expert Panel and developed in Spring 2009. The projected levels of international migration, total fertility and survivorship will be used in the GLA 2009 round projections.

In May 2010 ONS will be publishing 2008-based **subnational population projections**. These projections, at borough level in London, will be constrained to the 2008-based population projections for England. The projections are expected to be used by CLG in late 2010 as part of the next three-year local authority settlement for 2011/12 to 2013/14. The consultation process on the subnational migration assumptions will commence in late 2009 and will be a parallel exercise in consultation on the revised ONS methods for allocating students and international migrants. GLA Demography will be publishing a *Briefing* on borough migration for 2001-07 and will issue an *Update* on the data behind the assumptions to assist boroughs and London PCTs respond to the consultation process.

Another regular output from ONS is the **national projection of the labour force**. The most recent projection was published in January 2006, and has been used by the Team in subsequent labour force projections for London. It is, however, unlikely that updated national labour force projections will be produced in time to be used in the GLA 2009 round of projections.

### *ONS Vital Statistics and Electorates*

**Fertility and mortality** data necessary for the Team to update models are received in a number of ways. Some data are received as part of the annual change analysis of ONS mid-year estimates; others are part of standard 'VS' outputs and others are special requests. In 2009/10 the Team will be updating borough-level lifetables and age-specific fertility rates using data for calendar years 2005 to 2007 that have recently been received. Detailed vital data for 2008 will start to be received in Summer 2009.

Borough and ward **electorate** RPF29 returns are received annually, usually in the spring following the autumn electoral canvass. These are used in the GLA ward population projections.

### ***Communities and Local Government (CLG)***

The CLG mid-2006 based **household projections** were released in March 2009. The detailed structural results will be used in the special consultation draft projections for the *London Plan* and GLA 2009 round demographic projections. In 2008 CLG published a consultancy review of its methodology for producing household projections. During 2009 CLG will be experimenting with the suggestions in the review in order to reach a conclusion as to how the projections will be produced in future. As ONS is committed to produce subnational population projections every second year CLG is now also committed to follow a two-year cycle. Therefore the next set is due to be 2008-based in late 2010 or early 2011.

**Council tax** data for London are also obtained from CLG. These are used as comparators with changes estimated for households.

### ***Department for Work and Pensions (DWP)***

In recent years the DWP has published regular statistics on new **National Insurance Numbers** (NINos) issued to overseas nationals by country of origin and local authority of residence. These are proving a very useful alternative source of international inflow information. GLA Demography will continue to monitor these data, add them to the migrant databank and produce estimates of the potential impact in terms of short-term migrants resident in London.

### ***Home Office***

The Home Office issues quarterly and annual analyses and statistics on **asylum seekers**. As this is a key group of arrivals into London these data are also valuable for monitoring London's population dynamics. There is also a quarterly report on the **Worker Registration Scheme** that has been set up to manage labour migration to the UK from the eight eastern European countries that gained accession to the EU in 2004 (the A8). This scheme was due to be wound up in 2009 but has been extended to 2011. There is now a similar quarterly report on **Bulgarian and Romanian labour migration**.

The Home Office also carries out, commissions and publishes other research, some of which is on migration/asylum, that is regularly reviewed for material relevant to London's demography.

### ***GLA and the London boroughs***

GLA Demography will be utilising development data collected by the boroughs and the GLA via the **London Development Database** (LDD) together with updated housing. These data assist in preparing borough and ward population estimates for years from mid-2001 up to mid-2009 as part of the population projections modelling service.

The London **Strategic Housing Land Availability Assessment (SHLAA)** is due to have initial results in summer 2009. These data will be the main focus of the population and household projections being prepared for the consultation draft of the *London Plan*. The results will also be used in the 2009 round of GLA demographic projections.

## Research and Publications

The main items of research that are planned for 2009/10 will be those required to update or to improve the scope of the demographic models.

GLA Demography is expecting to publish *DMAG Briefings* on:

- Projecting ethnic group labour market participation
- Splitting the 'White' group in ethnic group projections
- Extension of ethnic group projections to households
- Borough General Fertility Rates 1991-2007
- Borough Standardised Mortality Rates 1991-2007
- 2005-07 Borough Lifetables
- 2005-07 Borough Age-specific Fertility Rates

A series of *Briefings* will detail the results of GLA projections:

- GLA 2009 Round demographic projections
- GLA 2009 Round ethnic group projections

A further planned *Briefing*, not primarily concerned with the demographic models, will look at the following issue:

- Ethnic morbidity using Health Episode Statistics

The Team will continue to report on the release of significant research and data by ONS and CLG including the following as an anticipated minimum:

- 2001-08 London Borough Migration
- ONS Quarterly Migration Data Releases
- ONS mid-2008 population estimates
- ONS 2008-based national population projections

In addition there will be a continuation of the annual updating of:

- Demography and Diversity chapters for *Focus on London*
- Greater London Demographic Review 2008

## Key Dates 2009/10

ONS 2008-based National Population Projections Expert Panel and Consultation Meetings  
April and June

ONS CLIP Population Subgroup  
April and November

ONS/Home Office/DWP Consolidated Migration Release  
May, August, November and February

ONS mid-2007 Ethnic Group Population Estimates  
May

ONS Roadshow on Migration Improvements  
June

ONS CLIP Census Advisory Group  
June and November

GLA Demography Liaison Group  
June, November and February

ONS Population Studies  
June, September, December and March

UK Statistics Authority Report on Migration Statistics  
July

ONS London Reference Group – on migration revisions  
July

ONS mid-2008 Population Estimates  
August

ONS Short-term Migration Flows 2006-07  
October

ONS 2008-based National Population Projections  
October and November (variants)

ONS Lifetables  
October

CLG Household Projections Steering Group  
October and November

ONS Consultation on 2008-based Subnational Population Projections and Revisions to Mid-year Estimates for 2002 to 2008  
December to February

## Projections Timetable

The following timetable for GLA demographic projections is dependent upon the release of specific data sets by ONS, and CLG. While every effort will be made to keep to the timetable, in certain circumstances it may be necessary to choose between delay and non-inclusion of an expected new input.

The basic timetable to produce borough population and household projections in autumn each year is critically dependent upon the release of new mid-year estimates. For 2009 the mid-year estimate change analyses should be available by late August at the same time as the estimates. The other projections are then dependent upon the borough population results.

All GLA projections are steered via the Projections Harmonisation Group, which has members from TfL and LDA as well as GLA Economics and the *London Plan* team.

### ***Borough: Population***

**London Plan**                      **August 2009** - will incorporate annual births and deaths to the end of 2008 and detailed migration changes up to mid-2007. **The critical dependency is the availability of the 2009 Strategic Housing Land Availability Assessment.**

**2009 Round**                      **November 2009** - will incorporate annual births and deaths up to the end of 2008 and detailed migration changes up to mid-2008. **The critical dependencies are the availability of the ONS mid-2008 population estimates and change analyses, and the ONS 2008-based national population projections for England.**

### ***Borough: Households***

**London Plan**                      **August 2009** - will incorporate the Strategic Housing Land Availability Assessment and results from the CLG 2006-based household projections.

**2009 Round**                      **November 2009** - will possibly incorporate additional borough housing plans as well as results for each borough from the CLG 2008-based household projections.

### ***Borough: Resident Labour Force***

**London Plan**                      **September 2009.** If ONS releases new national labour force projections at any time in the year these will be used to update the 2008 Round GLA projections. Otherwise the same national inputs will continue to be used.

**2009 Round**                      **November 2009.** If ONS releases new national labour force projections at any time in the year these will be used to update the 2008 Round GLA projections. Otherwise the same inputs will continue to be used.

***Borough: Ethnic Groups***

**2008 Round**                      **May 2009.**

**2009 Round**                      **December 2009.** Including households and labour force, the extent of the details of which are subject to the outcomes of research into data and methods.

***Wards: Population, Households and Labour Force***

**2009 Round**                      **December 2009.** This round will incorporate births and deaths up to mid-2008 and the October 2008 electoral canvass as well as updated borough development data.



## Demography Publications

The following were produced in 2008 and early 2009

### Briefings

2008-03	GLA 2007 Round Ethnic Group Projections
2008-07	GLA 2007 Round Demographic Projections
2008-08	Greater London Assembly Constituency Profiles (with General Statistics Team)
2008-09	London Borough Migration 2001-06
2008-24	Ethnic Group Migration Structures
2009-02	GLA 2008 Round demographic projections
2009-03	Greater London Demographic Review: 2007

### Updates

02-2008	CLG Revised 2004-based Projections of households
03-2008	ONS Subnational Population Projections Consultation
04-2008	GLA 2007 Round Labour Force Projections
09-2008	Ethnic Births Projections
11-2008	ONS 2006-based Subnational Population Projections
13-2008	Births and Deaths: 2007
14-2008	ONS Mid-year Population Estimates: 2007
15-2008	ONE Ethnic Group Population Estimates: Mid-2006
16-2008	London's Changing Population
18-2008	Life Expectancy at Birth: 2005-07
19-2008	GLA Ethnic group Population Projections: Extension to 2031
20-2008	International Migration: 2007
21-2008	Short-term Migrants: ONS Local Estimates
23-2008	Migration Indicators: November 2008
01-2009	Migration Indicators: February 2009
02-2009	Population by Country of Birth and Nationality
04-2009	CLG 2006-based Household Projections



## Regular Briefings from the GLA Data Management and Analysis Group - DMAG

Some recent DMAG Briefings:

2008-04	<a href="#">Council Tax Analysis</a>	Elizabeth Williams
2008-05	<a href="#">A Profile of Londoners by Country of Birth</a>	Lorna Spence
2008-08	<a href="#">Greater London Authority Constituency Profiles</a>	Elizabeth Williams & Caroline Hall
2008-09	<a href="#">Family Resources Survey 2005/06: Results for London</a>	Lovedeep Vaid
2008-10	<a href="#">London Borough Migration 2001-06</a>	John Hollis
2008-15	<a href="#">2001 Census Profiles: Black Caribbeans in London</a>	Richard Cameron
2008-17	<a href="#">Lone Parents on Income Support by Ethnic Group</a>	Lovedeep Vaid
2008-18	<a href="#">Schools Key Facts and Trends 2003-07</a>	Shen Cheng
2008-19	<a href="#">2008 Elections results summary</a>	Gareth Piggott
2008-21	<a href="#">Indices of Deprivation 2007: A London perspective</a>	Rachel Leaser
2008-22	<a href="#">London Ward Level Summary Measures for the Indices of Deprivation 2007</a>	Rachel Leaser
2008-24	<a href="#">2001 Census: Ethnic Group Migration Structures (as used in Model)</a>	Baljit Bains/Ed Klodawski
2008-26	<a href="#">London Council By-Election Results, May 2006 to July 2008</a>	Gareth Piggott
2008-27	<a href="#">Social Selection, Social Sorting and Education; "Missing" Children</a>	David Ewens
2008-28	<a href="#">Summary of Social Trends 2008</a>	Elizabeth Williams
2008-29	<a href="#">Children in Benefit Families 2007</a>	Lovedeep Vaid
2008-30	<a href="#">Londoners and the Labour Market: Key Facts</a>	Lorna Spence
2008-31	<a href="#">Child Poverty In London: 2008 Update</a>	Social Exclusion Data Team
2008-33	<a href="#">Paycheck 2008</a>	Lovedeep Vaid
2008-34	<a href="#">Background Poverty Profiles</a>	Lovedeep Vaid
2009-01	Claimant Count Model 2009: Technical Note	Social Exclusion Data Team
2009-02	GLA 2008 Round Demographic Projections	John Hollis/Jessica Chamberlain
2009-03	Greater London Demographic Review 2007	John Hollis
2009-04	Census Information Note 2009-1	Eileen Howes
2009-05	Census Information Note 2009-2	Eileen Howes
2009-06	2001 Census Consortium and Information Scheme	Eileen Howes
2009-07	2009 European Election Results for London	Gareth Piggott
2009-08	GLA 2008 Round Ethnic Group Population Projections	Ed Klodawski

A full list of DMAG Briefings is available to internal customers through the GLA Intranet; otherwise please contact [dmag.info@london.gov.uk](mailto:dmag.info@london.gov.uk) A CD containing PDF versions of the Briefings, or hard copies, can be provided.

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